

Message Text

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PAGE 01 WELLIN 01161 01 OF 04 302203Z
ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
OC-06 CCO-00 SY-05 /077 W
-----302311Z 066904 /54
R 302050Z MAR 77
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC 2943

C O N F I D E N T I A L SECTION 1 OF 4 WELLINGTON 1161

STADIS

NOFORN

FROM THE AMBASSADOR

E.O. 11652: XGDS
TAGS: AMGT, PFOR, NZ
SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT -
PARTS II AND III

REF: (A) STATE 038356, (B) STATE 047671, (C) STATE 058858

PART II - RESOURCE ASSESSMENTS

A. STATE

1. ALTHOUGH THE RESOURCES OF THE UNITED STATES
MISSION IN NEW ZEALAND HAVE BEEN INCREASED marginally
IN THE PAST TWO YEARS, IT REMAINS OF A MODEST SIZE.
UNDER THE CURRENT STAFFING, THE STATE PERSONNEL
RESOURCES ARE FOR THE MOST PART ADEQUATE TO CARRY
OUT THE IMPLEMENTATION OF U.S. POLICY. THE SMALL
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SIZE OF THE COUNTRY, CONCENTRATIONS OF POPULATION
IN A FEW MAIN CENTERS AND EXCELLENT COMMUNICATIONS
FACILITIES ARE ALL POSITIVE CONTRIBUTIONS TO FULFILL-
MENT OF THE MISSION'S DUTIES.

2. THE EXECUTIVE AND POLITICAL PERSONNEL LEVEL,
WHILE STRETCHED PAPER THIN, ARE ADEQUATE TO MEET

CURRENT POLICY NEEDS. A MODERATE AMOUNT OF NEW POLICY EMPHASES CAN BE ABSORBED IN THESE AREAS, PROVIDED THEY ARE, IN THE MAIN, SUBSTITUTES FOR RATHER THAN IN ADDITION TO EXISTING POLICY EMPHASES.

3. A SIMILAR SITUATION EXISTS IN THE ECONOMIC/COMMERCIAL AND CONSULAR ACTIVITIES. THE ASSIGNMENT TO AUCKLAND OF AN ECONOMIC OFFICER AS CONSUL GENERAL HAS PROVED TO BE APPROPRIATE TO THE TOTAL MISSION OBJECTIVES, PARTICULARLY IN TERMS OF FULFILLING THE HEAVY ECONOMIC/COMMERCIAL NEEDS OF THE AUCKLAND REGION. CURRENT CONSULAR STAFFING PERMITS AN EFFICIENT AND EFFECTIVE OPERATION MISSION-WIDE AND, IN THE ABSENCE OF ANY MAJOR NEW CONSULAR RESPONSIBILITIES, SHOULD BE ADEQUATE FOR THE NEXT TWO YEARS. THERE SHOULD BE NO CHANGES IN THE CONSULAR AGENCIES IN CHRISTCHURCH AND APIA.

4. REQUIREMENTS FOR ADMINISTRATIVE SUPPORT HAVE INCREASED SUBSTANTIALLY DURING THE LAST YEAR AND APPEAR LIKELY TO CONTINUE TO INCREASE, WITH THE POSSIBLE EXCEPTION OF SECURITY WHICH IS TREATED SEPARATELY BELOW. NEW REQUIREMENTS FOR GENERAL SERVICES AND BUDGET AND FISCAL SUPPORT HAVE BEEN GENERATED BY AGENCY GROWTH. THE STATE PROGRAM HAS INCREASED BOTH IN NEW ZEALAND AND FIJI. USIS AND THE FOREIGN AGRICULTURE SERVICE HAVE BOTH EXPANDED AND THE PEACE CORPS HAS GROWN VERY QUICKLY IN FIJI, WESTERN SAMOA AND TONGA. COMMUNICATIONS REQUIREMENTS HAVE ALSO

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INCREASED WITH MESSAGE TRAFFIC UP MORE THAN 65 PERCENT OVER THE LAST YEAR.

5. FOR THE PAST SEVERAL YEARS THE EMBASSY AT WELLINGTON HAS BEEN OPERATING AS A MINI-REGIONAL FISCAL SUPPORT OPERATION IN THE SOUTH PACIFIC. CURRENTLY WE PROVIDE FISCAL AND DISBURSING SUPPORT FOR THE EMBASSY IN SUVA AND THE PEACE CORPS OPERATION AMONG THE INDEPENDENT ISLAND COUNTRIES, I.E., WESTERN SAMOA, TONGA, FIJI ISLANDS, AND A SOON TO BE ESTABLISHED PROGRAM IN THE COOKS.

6. TWO RECOMMENDATIONS FOR NEW FSL POSITIONS ARE CURRENTLY PENDING IN THE BUREAU. THE FIRST IS FOR A MAINTENANCE PROGRAM FOR THE NEW CHANCERY BUILDING. THE SECOND IS FOR THE ESTABLISHMENT OF AN ADDITIONAL FLS POSITION TO DEAL WITH PEACE CORPS CORRESPONDENCE AND VOUCHERS. THE NEED FOR BOTH OF THESE ADDITIONAL

POSITIONS WILL BE COVERED IN PART III.

7. THE ONLY MISSION FUNCTION BEING HANDLED BY AMERICANS THAT IS NOT GROWING IS SECURITY. DURING THE PAST YEAR, THE REQUIREMENTS ON THE REGIONAL SECURITY OFFICER HAVE BEEN EXTRAORDINARILY HIGH, LARGELY BECAUSE OF THE CONSTRUCTION OF THE NEW CHANCERY BUILDING IN WELLINGTON AND THE RELOCATION OF THE CONSULATE GENERAL IN AUCKLAND. WHILE A SUBSTANTIAL REQUIREMENT FOR A NORMAL SECURITY PROGRAM WILL CONTINUE THROUGHOUT THE REGION, IT IS NOT EXPECTED TO BE AS GREAT IN THE FUTURE AS IT IS AT PRESENT.

O. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

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8. GENERALLY OTHER AGENCY PROGRAMS CONTINUE TO MAKE A MAJOR CONTRIBUTION TO THE PROGRAMS AND COURSES OF ACTION DEVELOPED FOR THE ENTIRE MISSION. AGENCIES REPRESENTED ON THE MISSION TEAM ARE THE UNITED STATE INFORMATION SERVICE (USIS), UNITED STATES DEFENSE ATTACHE OFFICE (USDAO) AND THE FOREIGN AGRICULTURE SERVICE (FAS).

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INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
OC-06 CCO-00 SY-05 /077 W
-----302310Z 067311 /54

R 302050Z MAR 77
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC 2944

C O N F I D E N T I A L SECTION 2 OF 4 WELLINGTON 1161

STADIS

NOFORN

FROM THE AMBASSADOR

9. USIS. IN MEETING U.S. OBJECTIVES, THE EMBASSY CONSIDERS THE RESOURCES OF USIS IN WELLINGTON AND CHRISTCHURCH TO BE APPROPRIATELY MIXED AND THE GOALS SATISFACTORILY ACHIEVED. THE EMBASSY AND USIS ARE NOT IN AGREEMENT, HOWEVER, ON THE ISSUE OF THE APPROPRIATE PERSONNEL LEVEL AND MIX FOR THE AUCKLAND REGION.

10. AS POINTED OUT IN PART I (SEPTTEL), AUCKLAND IS THE NATION'S POPULATION, TRADING AND LABOR CENTER. IT HAS ONE MAJOR UNIVERSITY, ONE TECHNICAL INSTITUTE, TWO OF THE LARGEST NEWSPAPERS, ONE OF THE COUNTRY'S TWO TELEVISION STATIONS. IT HAS THE LARGEST CONCENTRATION OF POLYNESIANS IN THE SOUTH PACIFIC AND IS THE DOMINANT SOURCE OF WHATEVER SOCIAL EFFERVESCENCE EXISTS IN NEW ZEALAND SOCIETY.

11. IN TERMS OF FULFILLING UNITED STATES POLICY OBJECTIVES, AND PARTICULARLY IN TERMS OF REACHING A CONFIDENTIAL

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SIGNIFICANT PORTION OF NEW ZEALAND'S OPINION SHAPERS, THE EMBASSY BELIEVES THAT AN AMERICAN-STAFFED POSITION OF BRANCH PUBLIC AFFAIRS OFFICER SHOULD BE CREATED IN AUCKLAND.

12. IN THE EMBASSY'S OPINION, A BPAO IN AUCKLAND, IN ADDITION TO THE TWO FSL POSITIONS, WOULD COMPLEMENT THE LARGELY POLITICALLY-ORIENTED TARGETING OF THE WELLINGTON AREA AND WOULD BE IN RECOGNITION OF THE CITY'S CENTRAL AND GROWING ROLE AS NEW ZEALAND'S BUSINESS, CULTURAL AND MEDIA LEADER. THE EMBASSY BELIEVES THAT PERSONAL CONTACT OF THE TYPE NEEDED CAN BE DONE ONLY BY AN AMERICAN OFFICER AND THAT U.S. PUBLIC AFFAIRS AND CULTURAL IMPACT WOULD BE SIGNIFICANTLY ENHANCED IN THE AUCKLAND REGION THROUGH HIS PERSONAL PRESENCE.

13. USDAO. THE USDAO IS JUDGED TO BE EFFECTIVE IN ASSISTING THE CHIEF OF MISSION IN ACCOMPLISHMENT OF UNITED STATES OBJECTIVES. I SHOULD BE POINTED OUT THAT THE CHIEF OF MISSION HAS NOTED A DEFINITE IMPROVEMENT

AND AN INCREASED CONTRIBUTION BY THE USDAO IN SUPPORT OF MISSION OBJECTIVES DURING THE PAST TWELVE MONTHS.

14. IT IS THE POSITION OF THE DEFENSE REPRESENTATIVE THAT THE USDAO NEEDS A THIRD SERVICE (ARMY) ATTACHE ASSIGNED AND RESIDENT IN WELLINGTON IN ORDER TO EFFECTIVELY FULFILL ITS PROGRAM OBJECTIVES IN NEW ZEALAND. THE DEFENSE REPRESENTATIVE BELIEVES THAT THE CURRENTLY AUTHORIZED LEVEL OF TWO ATTACHES IS INSUFFICIENT TO PROVIDE ALL OF THE IN-DEPTH INTELLIGENCE COLLECTION AND REPORTING, RELATED COUNTRY TRAVEL, REPRESENTATION AND LIAISON THAT IS NEEDED. THE ADDITION OF A THIRD OFFICER, HE HAS SUBMITTED, WOULD RESULT IN INCREASED EFFICIENCY AND FLIXIBILITY AND CONFIDENTIAL

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CLOSER CONTINUOUS RAPPORT WITH THE NEW ZEALAND ARMY.

15. THE EMBASSY AGREES THAT THE ADDITION OF A THIRD POSITION WOULD STILL FURTHER ENHANCE THE CONTRIBUTIONS OF THE USDAO TO THE OVERALL MISSION EFFORT. IN ADDITION, THE RENEWED INTEREST OF NEW ZEALAND TO PARTICIPATE MORE ACTIVELY IN THE ANZUS ALLIANCE HAS INCREASED USDAO'S LIAISON AND REPORTING OBLIGATIONS. YET IT REMAINS FOR THE DEFENSE REPRESENTATIVE AND DEFENSE INTELLIGENCE AGENCY TO PROVIDE FULL JUSTIFICATION FOR AN ARMY ATTACHE POSITIO IN TERMS OF MISSION OBJECTIVES AS WELL AS USDAO RESOURCES AND WORKLOAD. THE EMBASSY WILL INTERPOSE NO OBJECTION TO THE ADDITION OF A THIRD POSITION IN THE FACE OF SUCH A FULL JUSTIFICATION AND, INDEED, WILL WANT TO SUPPORT THE DEFENSE REPRESENTATIVE'S EFFORTS TO BRING THE USDAO TO WHAT HE BELIEVES IS A FIRST-CLASS LEVEL.

16. PENDING ACCEPTANCE OF THAT JUSTIFICATION, HOWEVER, THE EMBASSY HAS OFFERED TWO ALTERNATIVE SUGGESTIONS, THE FIRST OF WHICH HAS USDAO CONCURRENCE:

-- THAT AN ARMY ATTACHE BE ASSIGNED TO WELLINGTON COINCIDENT WITH ADDITIONAL ATTACHE DUTIES ELSEWHERE IN THE SOUTH PACIFIC REGION. (AS AN EXAMPLE, THE EMBASSY UNDERSTANDS THAT THE PAPUA NEW GUINEA GOVERNMENT IS SENSITIVE TO THE SHARING OF ATTACHES WITH CANBERRA AND REPORTEDLY WOULD PREFER THAT A FUTURE ARMY ATTACHE ACCREDITED TO THE PNG COME FROM

NEW ZEALAND RATHER THAN AUSTRALIA.)

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-- IN THE EVENT THAT NEITHER OF THE FOREGOING
IS FEASIBLE AT THIS TIME, 11

THE EMBASSY

SUGGESTS THAT THE TOURS OF ARMY AND
AIR FORCE ATTACHES BE ALTERNATED. THE
EMBASSY CONSIDERS IT IMPORTANT THAT
THE POSITION OF NAVAL ATTACHE BE A
CONTINUUM, BUT THE FUTURE ASSIGNMENT
OF A NAVAL AVIATOR TO WELLINGTON WOULD
COMPLEMENT THE USDAO'S LIAISON WITH THE
NEW ZEALAND AIR FORCE.

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OC-06 CCO-00 SY-05 /077 W
-----302310Z 067903 /54

R 302050Z MAR 77

FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC 2945

C O N F I D E N T I A L SECTION 3 OF 4 WELLINGTON 1161

STADIS

NOFORN

FROM THE AMBASSADOR

17. THE USDAO HAS MADE THE POINT THAT ADDITIONAL
BUDGETARY SUPPORT WILL BE REQUIRED TO ACCOMMODATE
THE EFFECTS OF SERIOUS INFLATION WITHIN NEW ZEALAND
AND TO MEET NEW TRAVEL AND REPRESENTATIONAL
NEEDS. THE EMBASSY SUPPORTS THEIR REQUEST IN THIS

REGARD.

18. FAS. UNITED STATES COMMERCIAL INTERESTS IN NEW ZEALAND ARE, IN LARGE MEASURE, FOCUSED ON U.S. BEEF IMPORT POLICY AND THE WHOLESOME MEAT ACT. APPROXIMATELY 22 PERCENT OF U.S. BEEF IMPORTS COME FROM NEW ZEALAND COMPRISING ABOUT 65 PER CENT OF NEW ZEALAND'S TOTAL BEEF AND VEAL EXPORT TRADE. AT THE SAME TIME, NEW ZEALAND WILL BE PRESSING INCREASINGLY OVER THE NEXT TWO YEARS FOR GREATER ACCESS TO THE U.S. DAIRY PRODUCTS MARKET AS IT IS PHASE OUT OF ITS TRADITIONAL MARKETS IN THE U. K.

19. IN ORDER TO MORE EFFECTIVELY REPORT ON AGRICULTURAL
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MATTERS IN NEW ZEALAND, THE AGRICULTURAL ATTACHE'S OFFICE NEEDS THE ADDITIONAL ASSISTANCE OF A FSL PROFESSIONAL ASSISTANT. THE EMBASSY UNDERSTANDS THAT APPROVAL FOR SUCH AN ASSISTANT HAS BEEN GRANTED BY FAS AND THE DEPARTMENT. THE ADDITION OF THIS POSITION WILL FREE THE AGRICULTURAL ATTACHE FOR MORE FIRST-HAND APPRAISALS OF THE NEW ZEALAND AGRICULTURAL SCENE AND WILL QUALITATIVELY IMPROVE THE MISSION'S SERVICING OF BOTH U.S. AND NEW ZEALAND AGRICULTURAL INTERESTS.

PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING

20. THE MODEST SIZE OF THE MISSION IN WELLINGTON AND THE SMALLNESS OF ITS CONSTITUENT POSTS DOES NOT PERMIT REPROGRAMMING. IN VIRTUALLY EVERY FUNCTIONAL AREA, MISSION RESOURCES ARE STRETCHED SO THIN THAT THE SHIFTING OF PERSONNEL TO MEET NEW POLICY OBJECTIVES WOULD BE POSSIBLE ONLY AT THE EXPENSE OF CURRENT PROGRAMS.

B. INCREASES

21. IN PART II - RESOURCE ASSESSMENT, WE HAVE MENTIONED THE FORESEEN NEED OF TWO NEW FSL POSITIONS. THE FIRST, A MAINTENANCE POSITION FOR THE NEW CHANCERY BUILDING IS REQUIRED TO FULFILL MANDATORY MAINTENANCE REQUIREMENTS AND WILL BE A CORE POSITION. THE EMBASSY

UNDERSTANDS THAT THE EA BUREAU AGREES THAT ITS
ESTABLISHMENT IS ESSENTIAL AS WE MOVE INTO THE NEW
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CHANCERY LATER THIS YEAR.

22. THE SECOND INCREASE, ALSO MENTIONED IN PART II,
RELATES TO THE CONTINUING RAPID GROWTH OF THE PEACE
CORPS PROGRAM IN THE PACIFIC ISLANDS. APPROXIMATELY
50 PERCENT OF THE EMBASSY'S FISCAL RESOURCES ARE
CURRENTLY REQUIRED TO SUPPORT THESE ACTIVITIES. THE
PEACE CORPS HAS BEEN PARTICULARLY ANXIOUS THAT THIS
POSITION BE CREATED, AND WE UNDERSTAND THAT THEY
HAVE AGREED TO FUND THE POSITION PROVIDING THE EA
BUREAU CAN HAVE IT ESTABLISHED. THIS WOULD BE A DAS
POSITION.

C. LOWER PRIORITY POSITIONS

23. THE EMBASSY HAS REVIEWED ITS COMPLEMENT WITH A
VIEW TO THE POSSIBLE ELIMINATION OF 5 PER CENT OF AMERICAN
AND FSL POSITIONS. WE DO NOT BELIEVE THERE IS ANY
POSSIBILITY OF ELIMINATING ANY FSL POSITIONS AT THIS
TIME. IN FACT, THE ESTABLISHMENT OF THE TWO PENDING
POSITIONS IS ESSENTIAL TO COPE WITH THE INCREASING
WORKLOAD.

24. WHILE WE BELIEVE ALL OF OUR AMERICAN POSITIONS
ARE ESSENTIAL, WE FEEL THAT ANY CUTS THAT MUST BE
MADE HAVE TO BE FROM THE AMERICAN COMPLEMENT. FIRSTLY,
IT IS ESSENTIAL THAT ANY CUTS ALSO BE REDUCTIONS IN
SUPPORT REQUIREMENTS. WE CANNOT SUPPORT CONTINUED
GROWTH BY ALL AGENCIES WITH FEWER SUPPORT PEOPLE.
SECONDLY, THE ELIMINATION OF AMERICAN POSTIONS
HAS THE ADVANTAGE OF BEING AN EXPLICIT JUDGEMENT THAT
A FUNCTION OR PROGRAM IS TO BE ELIMINATED, OR
DRASTICALLY REDUCED, RATHER THAN LEAVING THE IMPRESSION
THAT SHOMEHOW THE SAME AMOUNT OF WORK CAN BE
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DONE BY FEWER PEOPLE WORKING HARDER.

25. THE POST HAS DISCUSSED IN DEPTH WITH THE OFFICE
OF SECURITY THE QUESTION OF A TAPERING SECURITY WORK-

LOAD. IT WAS AGREED THAT THE NEED FOR AN ACTIVE SECURITY PROGRAM AT POST REMAINS, BUT SY IS EXAMINING THE RSO POSITION IN TERMS OF WORLDWIDE PRIORITIES. FROM THE STANDPOINT OF THE POST, IT WOULD BE REGRETTABLE TO LOSE THE RSO POSITION, BUT IT WOULD HAVE A LOWER PRIORITY THAN OTHER AMERICAN POSITIONS. IF A SECOND POSITION HAD TO BE IDENTIFIED (IN LIEU OF AN FSL POSITION) THAT POSITION WOULD BE THE AMERICAN SECRETARY CURRENTLY WORKING FOR THE RSO.

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MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

OC-06 CCO-00 SY-05 /077 W

-----302309Z 068300 /54

R 302050Z MAR 77

FM AMEMBASSY WELLINGTON

TO SECSTATE WASHDC 2946

C O N F I D E N T I A L SECTION 4 OF 4 WELLINGTON 1161

STADIS

NOFORN

FROM THE AMBASSADOR

26. ELIMINATION OF EITHER OF THESE POSITIONS WOULD RESULT IN A SHARP DOWNGRADING OF THE POST'S ABILITY TO CONDUCT A VIGOROUS SECURITY PROGRAM. ELIMINATION OF BOTH POSITIONS WOULD MEAN THAT A VERY SUBSTANTIAL WORKLOAD -- I.E. LIAISON WITH LOCAL POLICE, SECURITY CLEARANCE CHECKS, LIAISON WITH SY IN WASHINGTON AND THE TSO AND RSO IN CANBERRA -- WOULD HAVE TO BE ABSORBED BY ADMINISTRATION. THE SECTION IS ALREADY STRETCHED SO THIN, THAT THIS WOULD INEVITABLY RESULT IN OTHER WORKLOAD PROBLEMS.

27. MISSION STAFFING CHARTS: FY 1977

WELLINGTON

	AMER.	AMER.	FSL	FSL
AGENCY/FUNCTION	OFFS.	STAFF	PROFES.	STAFF

STATE (TOTAL)	14	4	17	6
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EXECUTIVE	2	2	-	-
POLITICAL	2	1	-	-
ECONOMIC/COMM	2	-	2	1
CONSULAR	1	-	3	1
ADMIN (OF WHICH)	7	1	12(1 DAS)	2(CORE)
	(11 CORE)			
COMMUNICATIONS	2	-	-	2
SECURITY (REGION-				
AL OFFICE)	1	1	-	-

OTHER AGENCIES

USIS	2	-	5	4
AGRIC	2	-	-	1
DOD	3	2	-	1

AUCKLAND

STATE (TOTAL)	3	-	4	3
ECONOMIC/COMM	1	-	1	1
CONSULAR	2	-	3	2
USIS	-	-	2	-

CHRISTCHURCH

USIS	-	-	1	-
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28. MISSION STAFFING CHART: FY 1979 (PROJECTED)

	AMER.	AMER.
AGENCY/FUNCTION	OFFS.	STAFF FSL PROFES. FSL STAFF

STATE (TOTAL)	13	3	18	7
EXECUTIVE	2	2	-	2
POLITICAL	2	1	-	-
ECONOMIC/COMM	2	-	2	1

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ADMIN (OF WHICH)	6	-	13(2 DAS)	3(1 DAS)
	(11 CORE) (2 CORE)			

COMMUNICATIONS 2 - - 2
SECURITY (REGION-
AL OFFICE) 0 0 - -

AUCKLAND

STATE (TOTAL) 3 - 4 3
ECONOMIC/COMM 1 - 1 1
CONSULAR 2 - 3 2
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, ANNUAL REPORTS, INTELLIGENCE ASSESSMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 30-Mar-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977WELLIN01161
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: DC PER 77 WELLINGTON 1273
Executive Order: GS
Errors: N/A
Expiration:
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Line Count: 558
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Message ID: 4e197db6-c288-dd11-92da-001cc4696bcc
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 11
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: STADIS
Reference: 77 STATE 38356, 77 STATE 47671, 77 STATE 58858
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 16-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3078617
Secure: OPEN
Status: NATIVE
Subject: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS II AND III
TAGS: AMGT, PFOR, NZ, US
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/4e197db6-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009